**DEFENDANT WASHINGTON** STATE DEPARTMENT OF TRANSPORTATION'S MOTION FOR SANCTIONS

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### I. INTRODUCTION AND RELIEF REQUESTED

Defendant Washington State Department of Transportation (WSDOT) seeks two forms of sanctions against Plaintiff Scott Smith and his counsel: First, WSDOT requests CR 11 sanctions because the Amended Complaint constitutes a "baseless filing," as it is not "well-grounded in fact." Smith's counsel failed to conduct a reasonable inquiry into his factual allegations because documents in their possession when the Amended Complaint was filed on February 18, 2025—including those received in discovery, through public records requests, or by subpoena—unequivocally disprove most of Smith's central allegations of retaliation.

Second, WSDOT seeks CR 37 sanctions for spoliation because Smith and his counsel failed to timely preserve electronically stored information (ESI) on his personal cellular phone. As a result of that lapse, an unknown number of relevant text messages were—in Smith's words—"lost," the vast majority from a critical, four-month period in the case. That suspicious timing and other facts make it highly likely these "lost" text messages were deleted by Smith himself, though only a forensic examination of his phone could ascertain that with certainty. In addition, all Smith's WhatsApp messages before January 2024 were destroyed when he disposed of his phone in February 2025, as the parties were in the midst of discovery. To the extent the Court concludes that additional information is necessary to determine whether spoliation occurred, WSDOT renews its request for a forensic examination of Smith's devices and to conduct other targeted discovery.

As a CR 11 sanction, WSDOT requests an award of the reasonable attorney's fees it has incurred since February 21, 2025, when its counsel informed Smith's counsel of its intent to seek sanctions unless he voluntarily dismissed his suit. As a CR 37 sanction, WSDOT requests the fees it incurred as a result of Smith's spoliation. Alternatively, WSDOT requests a nominal, deterrent award of at least \$100,000, with 90% apportioned to Smith's counsel and 10% to Smith himself.

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### II. STATEMENT OF FACTS

### A. Smith's Initial Complaint

Smith initiated this lawsuit by filing a Complaint on March 5, 2024, naming WSDOT and the State Office of Financial Management (OFM) as Defendants. Compl. ¶¶ 2–3. The gist of his lawsuit was that WSDOT allegedly retaliated against him in violation of the State Employee Whistleblower Protection Act, after he supposedly refused to "jimmy the numbers" in the state transportation forecast to omit fuel-price rises associated with the cap-and-trade program. *Id.* ¶ 18.

Smith alleged that WSDOT "undertook several actions in retaliation": (1) WSDOT "eliminated [Smith's] position" by "support[ing] the passage of legislation"—House Bill (HB) 1838—that "transferr[ed] [Smith's position] to another agency," the Economic Revenue Forecast Council (ERFC), "effective in 2025," *id.* ¶ 21; (2) Smith's "duties changed" because he was required to clear "any surprises regarding the release of any information" with Erik Hansen at OFM, *id.* ¶ 22; (3) Smith "was denied basic software upgrades" required for his role, *id.* ¶ 23; (4) WSDOT "attempted to change and backdate" Smith's performance evaluations, *id.* ¶ 24; (5) Smith "was denied a promotion as a permanent hire for a supervisory position," *id.* ¶ 25; (6) Smith was assigned a new supervisor "who scaled down or eliminated the bulk of [Smith's] preexisting responsibilities," *id.* ¶ 26; (7) Smith's supervisor "denied a request for Smith to work out of state virtually," *id.* ¶ 27; and (8) Smith's request for vacation leave was denied, *id.* ¶ 28. Smith alleged that he was constructively discharged due to the above "retaliatory acts," *id.* ¶ 28, and that each of these acts "give[s] rise to statutory and common-law causes of action." *Id.* at 2.

### **B.** Independent Investigation Report

After Smith sent a demand letter to WSDOT through counsel on November 30, 2023, WSDOT hired Karen Sutherland of Ogden Murphy Wallace PLLC, a private investigator and

attorney, to conduct an independent investigation. Declaration of Zach Pekelis (Pekelis Decl.) ¶ 2 and Ex. A. As part of her investigation, Sutherland interviewed eight witnesses, including Smith's former supervisors, and reviewed numerous documents. *Id.*, Ex. A at 2–3. On May 15, 2025, WSDOT publicly released Sutherland's investigation report, providing a copy to Smith's counsel. *Id.* ¶ 2. The report concluded that there was "not a preponderance of evidence to support findings that" Smith's supervisors, Amber Coulson, Nguyen Dang, and Luis Hillon, violated any of WSDOT's policies, including those prohibiting discrimination. *Id.*, Ex. A at 2. Sutherland also determined that there was not "a preponderance of evidence" that any of the "retaliatory acts" that Smith had alleged WSDOT committed actually occurred.<sup>1</sup>

### C. The Amended Complaint and WSDOT's CR 11 Sanctions Letter

By mid-February 2025, WSDOT had produced over 2,500 documents to Smith in response to his RFPs. *Id.* ¶ 4. Additionally, Smith's counsel submitted multiple pre-litigation public records requests to WSDOT. *Id.* ¶ 3. Those records requests sought, inter alia, the investigation report prepared by Sutherland, documents related to reduction of Smith's duties, Smith's leave requests, and negative employment actions against Smith, and any emails to or from WSDOT employees about Smith. *Id.* In total, Smith and his counsel received over 14,000 documents from WSDOT in response to their public records requests before filing the Amended Complaint. *Id.* In addition, Smith issued a third-party document subpoena to Sutherland seeking documents she relied on in

<sup>1</sup> For example, Sutherland found "that the decision to eliminate Smith's position was because of HB 1838," a bill that "was the result of discussions that began *in 2022*"—i.e., *before* Smith allegedly refused

to "jimmy the numbers." *Id.*, Ex. A at 61. Sutherland also found there was "not a preponderance of evidence that Smith began to be required to 'clear' the release of information with Hansen" of OFM or that Smith's

"duties were dramatically scaled down or eliminated." *Id.* at 33–34; 47. And Sutherland determined that there was not sufficient evidence to support that WSDOT attempted to backdate Smith's performance evaluations. Rather, Smith had failed to acknowledge performance competencies that his prior supervisor,

Lizbeth Martin-Mahar, had created in 2021 and, as a result, Smith had incomplete evaluations after Martin-

Mahar left WSDOT. Id. at 40-41.

her investigation. Id., Ex. B. Sutherland produced to Smith nearly 3,000 documents in response to the subpoena. Id. ¶ 5.

Although many of the documents Smith received from WSDOT and Sutherland directly contradicted his allegations of retaliation, his Amended Complaint differed minimally from his original Complaint. Filed on February 18, 2025, the Amended Complaint merely corrected the date of Smith's separation from WSDOT, removed references to OFM following its dismissal as a party, and added a cause of action under RCW 42.40.030 alleging violation of the Whistleblower Act's protection prohibiting interference with the right to disclose improper government action, which does not exist as an independent cause of action under the statute. *Id.* ¶¶ 51–60.

On February 21, 2025, WSDOT's counsel sent Smith's counsel a letter notifying them that WSDOT was considering filing a motion for sanctions pursuant to CR 11 because the Amended Complaint's allegations were not warranted by fact or law. Pekelis Decl., Ex. C. The letter stated that WSDOT would agree not to seek sanctions if Smith voluntarily dismissed by March 7, before the parties engaged in extensive discovery. *Id.* Smith and his counsel refused. *Id.*, Ex. D.

### D. Smith's Failure to Meet His Obligations to Preserve Evidence

The relevant facts concerning Smith's numerous discovery deficiencies are summarized below. WSDOT also refers the Court to the more detailed discussions in its Motion to Compel Discovery (pages 3–7) and Motion to Compel Forensic Examination (pages 3–8).

WSDOT first propounded interrogatories (Rogs) and Requests for Production (RFPs) to Smith on September 26, 2024. Pekelis Decl. ¶ 8. On October 29, 2024, this Court entered an order on the parties' ESI Agreement, which specifically stated that "[t]he parties acknowledge they have an obligation to take reasonable and proportional steps to preserve discoverable information in the party's possession, custody, or control." ESI Order at 6. On November 4, 2024, Smith responded

to the initial discovery requests by producing twenty documents that were not in compliance with the ESI Agreement because they did not contain required metadata. Pekelis Decl. ¶ 8.

After Smith failed to produce any additional documents of his own accord, WSDOT moved to compel discovery on March 13, 2025. *Id.* The briefing on the motion revealed that Smith's counsel had not even collected Smith's ESI before March 11, 2025, despite having filed his lawsuit more than a year earlier. *See* Plf.'s Resp. to Mot. to Compel Discovery at 9; Def.'s Reply ISO Mot. to Compel Discovery at 1. On March 21, the Court entered a stipulated order granting the motion to compel, which required Smith to "produce all documents responsive to the [RFPs] addressed in [the motion] no later than April 21, 2025," by conducting "searches of [ESI] collected from Plaintiff's devices and accounts." Order of Mar. 21, 2025 at 3. On March 28, Smith made just his second production of documents responsive to WSDOT's discovery requests, which included various text message threads from Smith's personal devices. Pekelis Decl. ¶ 9.

On April 13, 2025, Smith's counsel sent a letter to WSDOT's counsel stating that, in February 2025, Smith had disposed of the only cellphone he had used during the time period relevant to this case. Pekelis Decl., Ex. E. With this disposal of his cellphone, Smith lost all WhatsApp messages before January 1, 2024, because they did not transfer to his new device. *Id.* In a Rog response, Smith admitted communicating with at least seven individuals through WhatsApp about his allegations. *Id.*, Ex. F. Neither Smith nor his counsel took any steps to preserve the ESI on Smith's phone before he disposed of it. *See id.* In a later meet-and-confer, Smith's counsel committed to seeking to obtain the missing WhatsApp messages directly from the persons with whom Smith had been communicating (if necessary, by subpoena). *Id.* ¶ 12. However, Smith never produced to WSDOT any WhatsApp messages obtained from third parties. *Id.* 

Additionally, WSDOT identified a four-month gap—from February 8 through June 27, 2023—in the text message chain between Smith and Lizbeth Martin-Mahar, his friend and former supervisor.  $Id \, \P \, 13$ . In a meet-and-confer, Smith's counsel stated that they had discussed the issue with Smith, who indicated it was likely he and Martin-Mahar had not communicated by text message during that four-month period.  $Id. \, \P \, 14$ . In fact, Martin-Mahar's production of documents in response to WSDOT's subpoena showed that she and Smith had indeed texted throughout that period.  $Id. \, \P \, 15$ . Martin-Mahar also produced additional (and highly relevant) text messages between the two from outside the four-month gap that had also been omitted from Smith's production.  $Id.^2$  WSDOT's counsel emailed Smith's counsel regarding the omitted messages. Id.

On May 2, 2025, during a meet-and-confer, Smith's attorneys stated that they had discussed the missing messages with Smith and learned he had engaged in conduct that made it impossible for them to continue representing him without risking a violation of the Rules of Professional Conduct. *Id.* As a result, Smith's attorneys informed WSDOT's counsel of their intent to withdraw. *Id.* Counsel met and conferred again on May 5, during which WSDOT's counsel asked for clarification on the reason for the withdrawal. *Id.* ¶ 13. Smith's counsel stated that they were re-evaluating their withdrawal. *Id.* On May 8, Smith filed a motion for voluntary dismissal.

After further investigation, WSDOT's counsel determined that Smith had produced text message threads with at least ten others individuals that included conspicuous four-month gaps around the same period as the gap in the thread between Martin-Mahar and Smith. *Id.* ¶ 19, Exs. L–U. In his deposition, when confronted with these gaps, Smith claimed that "it was likely" that messages between him and family members during the four-month gap "were lost", but did not

<sup>&</sup>lt;sup>2</sup> For example, Smith's text message production omitted text messages from Martin-Mahar discussing the recruitment of Smith's supervisor, messages about Coulson and Hansen, and messages about his press interviews about this case. Pekelis Decl., Exs. G–J.

explain how that could have occurred. *Id.* Ex. K at 94:8–9; 96:3; 107:5–8. Regarding the messages with other individuals that included gaps during the same months, Smith testified that it was possible he had simply stopped texting with them all during that period. *Id.* at 111:6–9. With respect to his WhatsApp messages, Smith admitted that he had lost an unknown number of messages when he replaced his phone, including messages exchanged with people with whom he had discussed his allegations in this case. *Id.* at 41:11–21. Smith further testified that he had initiated the "disappearing messages" function in WhatsApp, which caused messages to be automatically deleted from the thread after a certain period of time. *Id.* at 51:18–52:7. A WhatsApp message exchange between Smith and Martin-Mahar reflects that, in February 2024, Smith caused all messages between them to automatically delete after just *24 hours*. Pekelis Decl., Ex. V.

# E. Smith's Voluntary Dismissal and WSDOT's Motion for a Forensic Examination

On the same day that Smith moved to voluntarily dismiss, WSDOT filed a motion to compel a forensic examination of Smith's electronic devices. On May 16, 2025, this Court granted Smith's CR 41(a)(1) motion. This Court denied WSDOT's motion without prejudice, noting that WSDOT could renew the request in connection with a sanctions motion. Smith's counsel issued a press release about the dismissal, repeating the Amended Complaint's false allegations, including that Smith was "forced out of his position at WSDOT." Pekelis Decl., Ex. BA.

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### III. STATEMENT OF ISSUES

- A. Whether CR 11 sanctions should be imposed against Smith and his counsel when they were aware of facts contradicting the Amended Complaint's allegations of retaliation.
- B. Whether CR 37 sanctions should be imposed against Smith and his counsel for failing to preserve relevant evidence they had a legal duty to preserve.
- C. Whether a forensic examination of Smith's electronic devices and additional targeted discovery are warranted to discern the nature and extent of Smith's spoliation of evidence.

#### IV. EVIDENCE RELIED UPON

This motion is based upon the pleadings and records on file and the Pekelis Declaration.

#### V. ARGUMENT

### A. CR 11 Sanctions Should Be Imposed Against Smith and His Counsel

#### 1. CR 11 standard

CR 11 permits sanctions for two different types of filings: those lacking a factual or legal basis and those made for improper purposes. *Bryant v. Joseph Tree, Inc.*, 119 Wn.2d 210, 217, 829 P.2d 1099 (1992). A court may impose sanctions for either type of filing. *Id.* A filing party or signing attorney may be subject to sanctions under the first category if a pleading, motion, or legal memorandum "is both (1) baseless and (2) signed without reasonable inquiry." *Hicks v. Edwards*, 75 Wn. App. 156, 163, 876 P.2d 953 (1994) (emphasis omitted) (internal quotation marks omitted). A filing is baseless if it is "(a) not well grounded in fact, or (b) not warranted by (i) existing law or (ii) a good faith argument for the alteration of existing law." *Id.* A filing is "signed without reasonable inquiry" if the attorney "failed to conduct a reasonable inquiry into the factual and legal basis of the claim." *Bryant*, 119 Wn.2d at 220 (emphasis omitted). The reasonableness of the attorney's inquiry is measured objectively and the examination focuses on what "was reasonable

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to believe at the time" of the filing. *Id.* It "requires attorneys to stop, think, and investigate more carefully before serving and filing papers." *Id.* at 218.

Under CR 11, a party and their attorneys have a continuing duty to ensure that claims have a factual and legal basis. *MacDonald v. Korum Ford*, 80 Wn. App. 877, 884–91, 912 P.2d 1052 (1996). Thus, a court may impose sanctions on a party or attorney who becomes aware that a claim lacks a factual or legal basis as the case progresses, but continues to pursue the claim. *Id.* at 891.

### 2. The Amended Complaint is a baseless filing under CR 11

Like the original Complaint, the Amended Complaint alleges eight retaliatory acts Smith contends led to his "constructive discharge" from WSDOT. Am. Compl. at 2. The documents received by Smith before the filing of the Amended Complaint, however, show that these purported retaliatory acts lack any factual basis.

### a.) HB 1838 was not enacted to retaliate against Smith

Of all Smith's allegations, perhaps the most far-fetched is his contention that WSDOT and OFM conspired to draft and introduce—and induce the Legislature to pass—HB 1838 for the purpose of retaliating against Smith for allegedly refusing to "jimmy the numbers" in his fuel price forecast. Am. Compl. ¶20. HB 1838 transferred certain transportation forecasting duties, including those done by Smith and two of his WSDOT colleagues, from the Transportation Revenue Forecasting Council (TRFC)—to a separate agency, the Economic and Revenue Forecast Council (ERFC). Laws of 2023, ch. 390 §§ 1, 2, 6. The bill was introduced in the Legislature on February 1, 2023—less than two weeks after Smith allegedly told his temporary supervisor he would not alter his forecast. *Id.* ¶¶ 11–12, 20. Smith alleged that WSDOT somehow engineered the conceptualization, drafting, introduction, and passage of HB 1838 to target him. *See id.* ¶20.

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For starters, the sheer timing of Smith's theory is beyond absurd. No reasonable person, let alone an attorney with even basic knowledge of the legislative process,<sup>3</sup> would believe that personnel from two state agencies could put together a complex piece of legislation restructuring governmental forecasting responsibilities, obtain approvals from leaders of both agencies, and find bipartisan group legislators to introduce and sponsor the bill—all in the span of 13 days.

Beyond the farfetched theory, documents in Smith's and his counsel's possession when he filed the Amended Complaint show that the plan to transfer transportation forecasting responsibilities from the TRFC to the ERFC long *predated* Smith's conversation with his supervisor on January 18, 2023. As explained in the investigation report, "the planning for HB 1838 began *in 2022*," well before the events underpinning Smith's claims occurred. Pekelis Decl., Ex. A at 47, 57 (emphasis added). This is apparent in a 2022 email chain between Amber Coulson and Doug Vaughn that discussed options for transferring forecasting duties away from TRFC. *Id.*, Ex. W. Additionally, in her interview with Sutherland for the investigative report, Martin-Mahar—who left WSDOT in early 2022 and remains a friend and confidante of Smith's—stated that she had previously advocated for "moving the [forecasting] work to a different entity." *Id.* Ex. X at 6. And another email showed that Steve Lerch, the head of the ERFC, asked that the bill not transfer WSDOT staff to the ERFC: he explained that this preference was "not... to slight DOT staff[,] but rather that we would want to be able to do some shifting of forecast assignments among new

<sup>&</sup>lt;sup>3</sup> Smith's counsel has extensive experience in the state legislative process: he "has also been in the trenches crafting legislation and policy first as a staff attorney with the Florida House of Representatives then spending almost eight years as senior staff counsel for the Washington State Senate handling Transportation Committee and playing a key role in staffing investigations into government misconduct led by the Law and Justice Committee." Citizen Action Defense Fund, Citizen Action Defense Fund Announces New Executive Director (Sept. 6, 2022), https://citizenactiondefense.org/app/uploads/2022/09/220905

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and existing staff." Pekelis Decl., Ex. Y. Smith admitted Lerch would have had no reason to retaliate against him. *Id.*, Ex. K at 182:3–5.

Despite this clear evidence disproving Smith's allegations, he and his counsel persisted in falsely alleging that WSDOT and OFM drafted, supported, and drove HB 1838 through the legislative process to retaliate against Smith. Am. Compl. ¶¶ 20, 41(d). In his deposition, Smith claimed WSDOT and OFM "testif[ied] in favor" of HB 1838. Pekelis Decl., Ex. K at 178:23–179:4. He then admitted, however, that he had no direct knowledge of this, but "was told that" and "there's a video." *Id.* Indeed, there is a video of the hearing on HB 1838—as all legislative hearings are recorded and publicly available—but it shows that no one from WSDOT testified.<sup>4</sup>

### b.) Smith was not required to "clear" his work with OFM

Next, Smith claims he was retaliated against because, in a March 27, 2023, conversation with Coulson, she "required [him] to have his work reviewed" by OFM's Hansen. Am. Compl. ¶¶ 18, 41(b). Even if Smith's account of his conversation with Coulson were plausible—and significant evidence shows it is not<sup>5</sup>—this allegation is *legally* baseless for two reasons. First,

<sup>&</sup>lt;sup>4</sup> See TVW, House Transp., Feb. 20, 2023 – 1:30pm (4:23:30 mark), <a href="https://tvw.org/video/house-transportation-2023021406/?eventID=2023021406">https://tvw.org/video/house-transportation-2023021406/?eventID=2023021406</a>. On December 2, 2023, Smith's counsel emailed a reporter claiming that OFM's Hanson "took the trouble of testifying personally on" the "house bill that eliminated my clients [sic] position," and that it "might be worth it to watch his testimony on the hearing on this bill." Pekelis Decl., Ex. Z. Had counsel bothered to watch the hearing video, he would have seen that, though Hansen was present at the hearing, he did not speak.

<sup>&</sup>lt;sup>5</sup> The impetus for that discussion was a meeting a few days earlier between Smith, Hansen, and others, which is summarized in a contemporaneous email from WSDOT employee Chelsea Buchanan to Coulson. Pekelis Decl., Ex. AA. According to Buchanan, Smith had speculated (inaccurately) that the ferries forecast was wrong, which "panicked" legislative staff and caused a "whole lot of unnecessary kerfuffle" because of Smith's "confusing and non-timely communication." *Id.* Smith also suggested that legislative staff and WSDOT "meet after session to discuss improving fuel price forecasting (without him having talked to OFM first)." *Id.* Hansen emailed Buchanan after that meeting, stating: "I have no idea what Scott is talking about around a meeting after session. I would appreciate having a discussion with OFM before people start committing to conversations with legislative staff and changing process." Pekelis Decl., Ex. AB. Hansen was plainly not asking to review or pre-approve Smith's work, but simply objected to Smith's attempts to circumvent usual processes. Sutherland thus found insufficient evidence that Smith was required to "clear the release of information with Hansen." *Id.*, Ex. A at 33–34. Rather, Coulson conveyed Hansen's concerns to Smith and offered to "coach him" to "be more aware how his messages are received." *Id.* 

predated alleged whistleblower retaliation).

Smith admits Hansen's supposed "animosity" began long before Smith purportedly refused to change his forecast, and was also directed at others on Smith's team. He testified: "[T]here's no doubt that Erik -- Erik's hostility to me began prior to that and that also stems [sic] with this hostility to other people in my unit . . . . I just rubbed the man the wrong way apparently. But yeah, I stipulate . . . there was bad blood between us before it even started." Pekelis Decl., Ex. K at 185:21–185:2. Thus, no causal link exists between Smith's protected activity and this alleged retaliation. See Boespflug v. Dep't of Labor & Indus., No. 83301-4-I, 2022 WL 594288, at \*9 (Wash. Ct. App. Feb. 28, 2022) (unpublished) (no causal link where "longstanding dispute"

Second, Smith admitted in the Amended Complaint that he *never complied* with Coulson's purported directive to have Hansen review his work. Am. Compl. ¶41(b) ("Plaintiff did not ultimately comply with this requirement."). He can therefore not establish that the directive constitutes a "reprisal or retaliatory action" under the Whistleblower Act, RCW 42.40.050, because it does not constitute an "adverse employment action." See, e.g., Budsberg v. Trause, No. 46653-8-II, 2015 WL 7259958, at \*4 (Wash. Ct. App. Nov. 17, 2015) (unpublished) (plaintiff's "alternative work assignment, pending an investigation, that does not subject the employee to any loss in pay or benefits does not constitute an actionable adverse employment [action]" under Whistleblower Act).

### c.) Smith was not "denied basic software upgrades"

In the Amended Complaint, Smith claims that he was retaliated against because WSDOT "denied basic software upgrades." Am. Compl. ¶ 22. In his discovery responses, Smith clarified that this allegation related to the EViews program he used. Pekelis Decl., Ex. AC. Yet again, documents available to Smith's counsel showed that this allegation is baseless and that Smith was

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aware that he was not denied upgraded EViews access in retaliation. Rather, in an email that Smith sent to his supervisor, Luis Hillon, regarding upgrading the current version of EViews he notes that WSDOT as an entity was using a dated version of the software, not that Smith was specifically singled out for refusal. *Id.*, Ex. AD. In his deposition, Smith admitted that Hillon "committed to get [the upgrade] for [him]" and "was very supportive of [him] getting the software." *Id.* Ex. K at 210:14–18; 211:20–23. Moreover, Smith repeatedly told WSDOT management and IT that he did *not* need an upgrade of EViews to do his work. *See* Pekelis Decl., Ex. AH. Additionally, even though Smith surmised that Coulson denied his request, no documentation supports his assumption. Indeed, numerous emails show that Coulson regularly *approved* Smith's requests for subscriptions he said were necessary for his work. *Id.*, Exs. AE–AG. It is nonsensical—and entirely unsupported—that Coulson would deny Smith a software upgrade in retaliation, while consistently approving the purchase of other (and more expensive) subscriptions he requested. Smith's counsel should have understood that this allegation was baseless through reasonable inquiry.

Additionally, even if this allegation were true, it is legally baseless because the mere denial of a software upgrade does not constitute actionable retaliation. At most, this represents a minor "inconvenience," not a material "change in employment conditions" rising to the level of an "adverse employment action." *See Marin v. King Cnty.*, 194 Wn. App. 795, 811, 378 P.3d 203 (2016); *Budsberg*, 2015 WL 7259958 at \*3. This is particularly true given the fact that everyone else at WSDOT was using the same, older version and Smith was admittedly able to do his job without the newer version.

# d.) WSDOT did not "change" or "backdate" Smith's "performance evaluations"

The Amended Complaint alleges that Smith was retaliated against because WSDOT "attempted to change and backdate [Smith's] performance evaluations." Am. Compl. ¶ 23. The

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documents produced *by Smith himself* to support this allegation show it is entirely baseless. In his response to WSDOT's discovery requests seeking evidence about his "backdated performance appraisal," Smith referred to a document he produced that appears to be a screenshot of WSDOT's performance management system showing two required tasks to "acknowledge [his] competencies"—one with a start date of December 28, 2021, and the other with a start date of October 31, 2023. *Id.*, Ex. AI. In his deposition, Smith conceded this was not asking him to agree on a backdated performance "evaluation," but to agree on "performance *standards*" for his role. *Id.* Ex. K at 266:11–19 (emphasis added).<sup>6</sup> This alone demonstrates that the allegations in the Amended Complaint are false as Smith was not asked to sign any backdated evaluation.

Additionally, an email from Hillon to Smith blatantly contradicts Smith's contention that his supervisors utilized evaluations to retaliate against him. *See* Pekelis Decl., Ex. AJ. A cursory investigation into the available documents should have indicated to Smith's counsel that the allegation of backdated performance evaluations was baseless.

# e.) Denying Smith a promotion he did not actually want was not retaliation

Smith alleges in the Amended Complaint that he was retaliated against when he was "denied a promotion as a permanent hire for a supervisory position that he applied for since the position was unfilled." Am. Compl. ¶ 24. But interviewer evaluations showed that Smith was denied the promotion in 2023 because the interviewers all scored him lower than the eventual hire,

<sup>&</sup>lt;sup>6</sup> Likewise, in her investigative report, Sutherland concluded, after interviewing numerous WSDOT personnel and reviewing documents, that there was "not a preponderance of evidence that WSDOT attempted to backdate Smith's evaluation." *Id.*, Ex. A at 41. Rather, she explained that Smith never acknowledged the "competencies" (i.e., performance standards) Martin-Mahar created for Smith in 2022 before she left WSDOT, so this task was left incomplete. *Id.* at 40. Shortly after he became Smith's supervisor, Hillon created new competencies for Smith to acknowledge. *Id.* And, in an August 2023 email, Hillon explains to Smith that completing his performance evaluation was mandated by Human Resources at WSDOT. *Id.* According to Hillon, Smith refused to participate in the process. *See id.*, Ex. K at 259:20–23.

Luis Hillon. *See* Pekelis Decl., Ex. AK. These interviewers were not Smith's supervisors, but were representatives from various departments who would have no reason to submit dishonest interview assessments or to retaliate against Smith. *Id.* ¶ 37. Following the interview process, Coulson emailed Vaughn asking for approval to hire Hillon because "[h]e impressed all the interview panelists" and his prior experience leading a team through reorganization would be useful as the TRFC duties transitioned from WSDOT to the ERFC. Pekelis Decl., Ex. AN. Smith's allegation that WSDOT's failure to promote him in 2023 was retaliatory is further contradicted by the fact that he was not hired for the same position after interviewing in 2022, well before Smith's purported protected activity occurred in January 2023. *Id.* ¶ 22.

More importantly, Smith did not even apply for the position because he wanted the job—but to bolster his legal claims against WSDOT. In a text message, Martin-Mahar advised Smith that applying could help "make [his] case" if he was not hired. *Id.*, Ex. AL. Smith responded to Martin-Mahar's suggestion with: "Guess I'll apply. Better safe than sorry." *Id.* Immediately thereafter, Smith wrote a text message to his then-coworker: "Hey do I need to reapply for the chief job to show interest? . . . Our gambit is to make sure they don't put a goober in here. If they do, we can sue." *Id.* Ex. AM. All of these documents were available to Smith and his counsel prior to their filing of the Amended Complaint.

### f.) Smith's responsibilities were not scaled down or eliminated

Smith alleges that he was retaliated against because his "new supervisor... scaled down or eliminated the bulk of [Smith's] preexisting responsibilities." Am Compl. ¶ 25. In his response to an interrogatory asking Smith to clarify which of his duties were "scaled down," Smith identified only one: utilizing REMI software. Pekelis Decl., Ex. AO at 8. But in his Rog response he admitted that he had only previously *trained* on using REMI software, but had never actually *worked* on

REMI assignments, either before or after the supposed incidents leading to this alleged retaliation. *See id.* And in his deposition, Smith confirmed that he had "trained for REMI," to "help Amber," but that he "never did any work" with REMI. *Id.*, Ex. K at 75:3–13. From this alone, it is clear that this duty was never "scaled down," as Smith had never performed any REMI work, but only trained to be able to do this work in the future. And it is manifestly false that the "*bulk* of [Smith]'s preexisting responsibilities" were "scaled down or eliminated." Am. Compl. ¶ 25 (emphasis added); *see Webster's Third New Int'l Dictionary* 293 (2002) (defining "bulk" as "the main or greater part" or "MAJORITY").

This allegation is also legally baseless. Again, actionable retaliation "must involve a change in employment conditions that is more than 'an inconvenience or alteration of job responsibilities.'" *Marin*, 194 Wn. App. at 811 (quoting *Kirby v. City of Tacoma*, 124 Wn. App. 454, 465, 98 P.3d 827 (2004)). The non-assignment of one particular type of work that Smith had never previously done does not come close to meeting this standard.

### g.) Smith's request to telework was never denied

Smith alleges that he was retaliated against when his "supervisor denied a request for Plaintiff to work out of state virtually" Am. Compl. ¶ 26. This allegation is blatantly false based on a review of the documents available to Smith and his counsel at the time they filed the Amended Complaint. Rather than deny Smith's request, Hillon responded by telling Smith it would require "approval from [Coulson] and [the] HR Director," explaining: "if you want to request approval to telework outside of Washington state, you will need to submit a signed telework agreement form and send it to [Coulson] for her approval." Pekelis Decl., Ex. AP. Smith admitted that he never even took the first step required to formally request to telework by submitting a telework

agreement form. *Id.*, Ex. BB at 4. It is clear that Smith's request was not denied, rather, he failed to follow through with the required procedures to request telework.

### h.) Smith's request for vacation leave was never denied

Smith further alleges that WSDOT "refused" his vacation request despite his offer to attend necessary meetings while on leave. Am. Compl. ¶ 27. But, again, documents available to Smith and his counsel at the time he filed the Amended Complaint disprove this allegation. In an email from Hillon to Smith responding to his leave request for November 17 to 27, 2023, Hillon states: "before I approve a vacation leave, it is important to know what your detailed plan is to make sure [certain] deliverables are done on time," as the quarterly forecast adoption meeting was scheduled for November 20. Pekelis Decl., Ex. AQ. Rather than respond with a plan as Hillon requested, or any offer to complete work while on leave, Smith immediately responded with an announcement that he was "retiring/resigning" from WSDOT effective November 6, 2023. *Id.* As Smith admitted in his deposition, "there is no explicit denial." *Id.*, Ex. K at 249:6–9. Rather, Smith objected to his supervisor's request for a "detailed plan" to cover his "deliverables" for the November forecast and chose to leave WSDOT rather than provide one. *See id.* 

Additionally, in Smith's initial request for leave, he inadvertently identified dates in *October*, not November—and Hillon immediately *approved* that request. *Id.*, Ex. AR. It defies credulity to claim Hillon's request for a detailed plan was retaliatory—rather than a legitimate effort to ensure the November forecast adoption work would be covered—when he had promptly approved Smith's request for leave the previous month.<sup>7</sup> This allegation is also factually baseless.

<sup>&</sup>lt;sup>7</sup> Numerous other produced documents show that Coulson regularly approved requests for leave during the time that Smith alleges he was being retaliated against. *See id.*, Exs. AS–AT.

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### i.) Smith was not constructively discharged

Smith alleges that, due to these alleged retaliatory acts, he "was constructively discharged on November 6, 2023. But, as discussed, each of these purported "retaliatory acts" is disproved by documents that were available to Smith and his counsel before the Amended Complaint was filed. And, as shown by the communication discussed above regarding Smith's leave request, Smith was not constructively discharged. Numerous documents confirm that Smith was considering leaving WSDOT either for another role or to retire as early as June 2022, when he submitted an application to the Senate Ways and Means Committee. *See* Pekelis Decl., Ex. AU. And in July 2023, Smith emailed Coulson and Hillon stating that he was "unable to [give] a date certain" for his retirement because DRS had not confirmed his vested date, but that it was his intention to "complete the November revenue cycle and separate from the agency on the first pay period of January 2024." *Id.*, Ex. AV; *see also*, Ex. AW (July 2023 Smith email to DRS stating he is retiring "prior to my retirement age" and asking for the date when he would be fully vested).

Additionally, in a September 2023 email to Hillon, Smith stated that "the success of [their] working relationship . . . [had] caused [him] to reconsider" his contemplated retirement date. *Id.*, Ex. AX. Smith wrote that he would "commit to staying until the transition to ERFC and continue forecasting duties, and all my other duties." *Id.* This email contains no indication Smith was unhappy or experiencing retaliation. Rather, it shows the opposite: he enjoyed working with Hillon as his supervisor so much that he was "reconsider[ing]" retirement to stay through July 2024, when WSDOT's transportation forecasting responsibilities would be transferred to the ERFC. *Id.* 

Smith and his counsel knew or should have known from a reasonable inquiry that his allegations of retaliation in the Amended Complaint were not grounded in fact or law.

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#### В. CR 37 Sanctions for Spoliation Should Be Imposed Against Smith and His Counsel

The trial court has broad discretion to impose discovery sanctions under CR 37, including for spoliation. J.K. ex rel. Wolf v. Bellevue Sch. Dist. No. 405, 20 Wn. App. 2d 291, 315, 500 P.3d 138 (2021). To decide "whether sanctionable spoliation occurred, courts weigh (1) the potential importance or relevance of the missing evidence and (2) the culpability or fault of the adverse and spoliating party." Id. at 304 (cleaned up). "Spoliation may encompass a 'broad range of acts beyond those that are purely intentional or done in bad faith,' so 'a party may be responsible for spoliation without a finding of bad faith." Id. at 308 (quoting Homeworks Constr., Inc. v. Wells, 133 Wash. App. 892, 900, 138 P.3d 654 (2006)).

Monetary sanctions should be imposed against Smith and his counsel pursuant to CR 37 for their failure to take steps to preserve ESI, Smith's intentional disposal of his personal cellphone, and his apparent deletion of text messages between himself and individuals with whom he discussed the allegations in his Amended Complaint.

#### 1. Smith's text and WhatsApp messages were likely relevant

As explained above, during discovery WSDOT discovered two separate deficiencies in Smith's production of communications from his personal devices: First, every text message thread he produced contains a gap of approximately four to five months during a critical time period in the case—from mid-February to late June 2023. See supra at section II.D. Second, Smith's disposal of his cellular phone in February 2025 resulted in the loss of all his WhatsApp messages before January 1, 2024. Id.

For several reasons, these communications were potentially important or relevant to Smith's claims or WSDOT's defenses. First, Smith admitted in discovery responses that he communicated via text or WhatsApp with at least seven individuals, including friends and family

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members, about his allegations in this case. See Pekelis Decl., Ex. F at 5. It is likely that at least some of these lost communications undercut or contradict Smith's allegations, many of which concern his oral conversations with WSDOT management of which there is no definitive documentary evidence. For example, Smith alleges that, on March 27, 2023, Coulson called him and told him that Smith "should be clearing 'any surprises' with Mr. Hansen prior to issuing his [forecast] estimate." Am. Compl. ¶ 18. Smith's text or WhatsApp messages from that time period might shed light (or cast doubt) on the veracity of that allegation, but all his text messages from March 2023 are inexplicably missing.

Second, the text messages WSDOT subpoenaed from Martin-Mahar contain numerous relevant communications that were not included in the text message threads produced by Smith, including messages *outside* the four-month gap period. For example, the text messages produced by Martin-Mahar reveal that (1) when Smith learned about HB 1838, he wrote, "I like this deal" because it gave him "a whole year to p[i]ss of[f] Amber" Coulson, but did not suggest that the bill had been introduced to retaliate against him; (2) Smith was updating his resume and applying for other jobs as early as April 2023—long before he claims he was "constructively discharged" in November 2023 ("I've decided I'm not doing another winter in WA"); and (3) Smith believes Hansen "dreamed up this [retaliation] scheme himself" because only he had "the technical knowledge." Pekelis Decl., Ex. AY.

Third, WSDOT obviously had no opportunity to review Smith's text and WhatsApp messages before they were lost. This weighs in favor of spoliation sanctions. See, e.g., J.K., 20 Wn. App. 2d at 307 ("That J.K. had no chance to examine the destroyed footage supports the trial court's order [imposing spoliation sanctions]."); Tavai v. Walmart Stores, Inc., 176 Wn. App. 122,

135, 307 P.3d 811 (2013) ("In weighing the importance of the evidence, we consider whether the adverse party was given an adequate opportunity to examine it.").

# 2. Smith and his counsel have the requisite culpability to justify sanctions

In "determining the adverse party's culpability" for spoliation, "the trial court can consider the party's bad faith, whether that party had a duty to preserve the evidence, and whether the party knew that the evidence was important to the pending litigation." *J.K.*, 20 Wn. 2d at 308 (cleaned up). Here, all three considerations apply.

First, Smith and his counsel obviously had a duty to preserve his text and WhatsApp messages. That duty arose certainly no later than March 5, 2024, when Smith filed this lawsuit. *Cf. Homeworks Const., Inc. v. Wells*, 133 Wn. App. 892, 901, 138 P.3d 654 (2006) (expressing support for proposition "that a party has a general duty to preserve evidence on the eve of litigation"). In October 2024, the parties memorialized their reciprocal duty to preserve ESI when they entered into—and the Court approved—the ESI Agreement, which states: "The parties acknowledge they have an obligation to take reasonable and proportional steps to preserve discoverable information in the party's possession, custody, or control." ESI Order at 6. Smith's counsel unquestionably failed to discharge this duty, having not taken steps to collect and preserve his ESI before March 11, 2025—nearly a year after Smith filed his lawsuit. *Supra* Section II.D.

Second, Smith and his counsel clearly knew that his ESI was "important to the pending litigation." *J.K.*, 20 Wn.2d at 308; *see also Seattle Tunnel Partners v. Great Lakes Reinsurance (UK) PLC*, 26 Wn. App. 2d 319, 347, 527 P.3d 134 (2023) ("[T]he party seeking sanctions must show that the duty extends to the specific evidence at issue by demonstrating that a reasonable person in the opposing party's position should have foreseen that the evidence was material to a potential civil action."). WSDOT specifically requested ESI—including text messages and

WhatsApp messages—in discovery requests propounded in September 2024. Yet Smith's counsel waited nearly six months before bothering to collect the data from Smith's devices.

This lapse is particularly galling in light of Smith's November 2023 demand letter to WSDOT, which instructed the agency to take detailed "steps to preserve all hard copy documents and ESI relevant to this Action," warning: "Your failure to preserve relevant data may constitute spoliation of evidence, which may subject you to sanctions." Pekelis Decl., Ex. AZ. Discovery, of course, is a "two-way street." State v. Boehme, 71 Wn.2d 621, 632, 430 P.2d 527 (1967); see also Nurmagomedov v. Legionfarm, Inc., No. 23 CIV. 6683 (NRB), 2024 WL 4979235, at \*3, fn 3 (S.D.N.Y. Dec. 4, 2024) ("[S]ending a demand letter is sufficient to trigger a party's obligation to preserve."). And by itself, this lapse is sufficient to support an award of sanctions for spoliation. J.K., 20 Wn. App. 2d at 313 (determining that a school district "acted with sufficient culpability to justify sanctions" where it "had a duty to preserve []camera footage, knew the potential importance of the footage, and failed to take action to preserve the footage for about six months"); Morisky v. MMAS Rsch. LLC, No. 2:21-CV-1301-RSM-DWC, 2024 WL 4136492, at \*10 (W.D. Wash. Aug. 20, 2024), R&R adopted, 2024 WL 4134046 (Sept. 10, 2024), reconsideration denied, 2024 WL 4709564 (Oct. 17, 2024) (spoliation sanctions warranted where, "at the time the laptop was destroyed, [Defendant] knew about this lawsuit and knew that the information on the laptop was relevant to this case and would be discoverable"); see generally Henderson v. Tyrrell, 80 Wn. App. 592, 605–06, 910 P.2d 522 (1996) (examining federal spoliation cases under Federal Rule of Civil Procedure 37 in determining whether to impose sanctions under CR 37).

Third, although "bad faith" is not required, *see J.K.*, 20 Wn. App. 2d at 308, here there is strong evidence of it—at least on the part of Smith himself. First, with respect to his text messages, nine of the threads he produced in discovery contain approximately four-month gaps during a

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critical time period in the case. Although WSDOT's counsel repeatedly asked Smith's counsel for explanations for these gaps, none was ever provided. Pekelis Decl. ¶ 20. Nor could Smith himself provide a coherent explanation for them in his deposition. Although he acknowledged that many of the messages with family members were likely "lost," he suggested that other gaps might exist because he coincidentally stopped texting with all those individuals for the same four-month period. See id. Ex. A at 88:6-13; 90:1-10; 96:3-6; 100:6-14.8 That fanciful theory is unquestionably false as to Martin-Mahar, who produced text messages within the four-month gap in Smith's production, as well as text messages outside the gap period that were also missing from Smith's production. In the absence of any plausible alternative explanation (which neither Smith nor his counsel has provided), the only logical inference to draw from the above—combined with the fact that only Smith had access to his cellphone, id., Ex. K at 52:2–3, and Smith's counsel informed WSDOT's counsel of their obligation to withdraw after they asked him about the text message gaps—is that Smith deleted text messages he knew were relevant to the litigation. If true, that constitutes bad faith. See, e.g., Richards v. Healthcare Res. Grp., Inc., No. 2:15-CV-134-RMP, 2016 WL 7494292, at \*5 (E.D. Wash. Sept. 29, 2016) (imposing sanctions where plaintiff "acted in bad faith in deleting text messages" and "failing to preserve text messages").

Second, with respect to Smith's lost WhatsApp messages, his disposal of his cellphone without taking *any* action to preserve the data is textbook spoliation. As Smith's discovery responses indicate, he had communicated about his allegations via WhatsApp message with seven individuals. Pekelis Decl., Ex. F at 5. At the time Smith disposed of his cellphone, he and his

 $<sup>^8</sup>$  Notably, this was the same explanation Smith and his counsel had given when confronted with the gap in messages between him and his former supervisor, Martin-Mahar, before Martin-Mahar's production proved that this was not true. Pekelis Decl. ¶¶ 14–15.

<sup>&</sup>lt;sup>9</sup> These included messages in which Martin-Mahar was advising Smith on the potential grounds for a lawsuit against WSDOT, Smith discussed interactions with Coulson, Smith sought advice on how to move forward against the agency, and Smith discussed his reaction to HB 1838. *See id.* Ex. AY.

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cellphone that were relevant to the litigation, and (3) that no action had yet been taken to collect these messages for review and production. This, too, is independently sufficient to support spoliation and impose sanctions.

counsel were aware of (1) their duty to preserve ESI, (2) that there were likely messages on Smith's

### 3. If necessary, the Court may authorize additional discovery

Should this Court determine that it lacks sufficient information regarding Smith's spoliation of evidence, WSDOT respectfully asks that the Court order limited discovery to conduct an independent forensic examination of Smith's electronic devices pursuant to a protocol agreed to by the parties. This would provide insight into why messages were missing from Smith's production, when and how they were "lost" from his phone, and whether they are recoverable, all directly in furtherance of WSDOT's sanctions motion. See Clare v. Telquist McMillen Clare PLLC, 20 Wn. App. 2d 671, 680, 501 P.3d 167, 172 (2021) (following voluntary dismissal the court may retain jurisdiction to consider collateral issue of sanctions motion); Beckman v. Wilcox, 96 Wn. App. 355, 359, 979 P.2d 890, 892 (1999) (same and noting that, "[b]ecause CR 41(a) follows the federal rule, Fed. R. Civ. P. 41(a), we look to decisions and analysis of the federal rule for guidance"); Lundahl v. Halabi, 600 F. App'x 596, 609 (10th Cir. 2014) (holding that district court was authorized to hold hearings on sanctions after Rule 41(a)(1) voluntary dismissal because[ed] "it retains the inherent authority to issue orders on matters collateral to the merits and to conduct sanction proceedings") (citing Cooter & Gell v. Hartmarx Corp., 496 U.S. 384, 395– 96 (1990); Willy v. Coastal Corp., 503 U.S. 131, 136–37 (1992)); Szabo Food Serv., Inc. v. Canteen Corp., 823 F.2d 1073, 1085 (7th Cir. 1987) (reversing denial of Rule 11 sanctions motion after Rule 41(a)(1) voluntary dismissal, remanding for district court "to take such evidence and make such findings as are appropriate"); Markey v. Lapolla Indus., Inc., No. CV 12-4622 JS AKT,

2015 WL 5027522, at \*1 (E.D.N.Y. Aug. 25, 2015), *R&R adopted*, 2016 WL 324968 (Jan. 26, 2016) (after granting dismissal, the Court retained jurisdiction to hear discovery sanctions motion and held an evidentiary hearing on that motion in which numerous witnesses were examined).

### C. An Award of WSDOT's Attorney's Fees and Costs Is Warranted

Both CR 11(a) and CR 37(b) authorize an award of a party's reasonable attorney's fees and litigation costs as a sanction for a violation of the rules. As of February 18, 2025, the date WSDOT's counsel informed Smith's counsel of its intent to seek CR 11 sanctions for the baseless Amended Complaint, WSDOT has incurred \$327,183 in fees and costs. Pekelis Decl. ¶ 55. And WSDOT has incurred at least \$42,000 in fees just to address Smith's spoliation of evidence. *Id.* WSDOT therefore requests an award of its reasonable attorney's fees—to be conclusively determined in a separate fee petition—as well as its attorney's fees for bringing this motion.

Alternatively, WSDOT respectfully asks this Court to impose a nominal sanction of at least \$100,000, with 90% apportioned to Smith's counsel and 10% apportioned to Smith.

### VI. CONCLUSION

For the reasons above, WSDOT respectfully requests that the Court order Smith and his counsel to pay sanctions pursuant to CR 11 for filing the Amended Complaint without factual or legal bases. WSDOT also respectfully requests that the Court order sanctions against Smith and his counsel pursuant to CR 37 for discovery violations.

DATED this 11th day of June, 2025.

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